A Monetary Policy Rule for Developing Countries

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Abstract

The purpose of the study is to develop a prudent behavior index in order to shed light on the significance of central bank independence (CBI) as a monetary policy rule for developing countries. Many published studies have found that while CBI is beneficial for highly industrialized nations, it does not appear to help developing countries. This raises the following possibilities: there may be flaws in the many studies that have been done on the subjects, or there may be some characteristics of developing countries that cause them to respond differently to CBI. Exhaustive literature review of this study has concluded that the measures of CBI previously used, mainly legal or proxy measures, are flawed. The prudent behavior index which serve as a proxy for the behavioral measures of CBI have been developed in this research.

The conclusion drawn from the empirical findings is that, with respect to inflation, a prudent behavior index is both explanatory and prescriptive has been identified, tested, and found to be predictive. That is, a developing country that follows the rule embodied in the prudent behavior index is likely to have an inflation rate that is both lower and more stable than the average experience. An additional question arises concerning the possible trade-off between inflation and the level of output. While this complex question will receive no definite answer from this modest study, some evidence is offered that a country that follows the rule will not only suffer no penalty in terms of output, but may in fact even enjoy a bonus in the form of a higher level of output.

JEL Classification: H21, E62, O16

Keywords: Central Bank Independence, Prudent Behavior Index, Inflation, Economic Growth

1 Introduction

High inflation in the 1970s and 1980s led to accelerated research on the control of monetary policy by central banks. It was formerly believed that a dependent central bank enabled policymakers to achieve various goals: high employment, financing with budget deficits, attainment of balance of payments objectives, and low interest rates. This thinking often led to rapid increases in the money supply, fueling inflation.

A suggested solution for the inflationary bias is to grant independence to the central bank and to give it a mandate to achieve price stability. This might offset the tendency of governments to misuse monetary policy. Pre-committing the central bank to price stability strengthens its position in pursuing and maintaining low and stable inflation. And insulating the central bank from political influence allows its independent chief executive officer to act in a prudent manner so as not to increase the money supply excessively.

Developing countries have been plagued with high and fluctuating rates of inflation in recent decades. One study found that for the 1979-93 period, 122 developing countries had average inflation rates that were four times the average of 20 OECD countries (Fry, Goodhart, and Almeida, 1996). Frequent devaluations of currencies, low rates of foreign investment, slow growth, and continuing poverty have been attributed, at least in part, to these high rates of inflation. While there is great variation among developing countries, a search for the causes of, and cures for, inflation that are peculiar to developing countries is gaining increasing attention.

2 Previous Research

A number of studies have examined the efficacy of independent central banks in maintaining a low and stable rate of inflation in developing countries (Cukierman, 1992; Cukierman, Webb, and Neyapti, 1992; Cukierman, Kalaitzidakis, Summers, and Webb, 1993; Cukierman and Webb, 1995; Fry et al., 1996; Fry, 1998; Sikken and de Haan, 1998). Although several of these (and many others) found that CBI is associated with lower inflation in *industrialized* countries, none of them found such a relationship for *developing* countries. As alternatives to measures of legal requirements, proxies for CBI, as well as behavioral measures, have been used. Proxies have concentrated on the tenure of the chief operating officer (governor) of the central bank (Cukierman, 1992; Cukierman et al., 1992; Cukierman and Webb, 1995; and Fry et al., 1996). Behavioral measures have included monetization of government deficits (Sikken and de Haan, 1998), neutralization of government credit extended by the central bank (Fry et al., 1996; Fry, 1998), and sterilization of foreign asset inflows (Fry, 1998). None of these, however, have developed prescriptive rules for central bank policy.¹ The purpose of this study is to provide a rule for performance by the central banks of developing countries that can be legislated and will result in both lower levels and variability of inflation.

3 Conceptual Framework

3.1 Prudent Behavior and Central Bank Independence

It is often assumed that insulation of the management of the central bank from the political process will lead central bankers to act prudently. To pursue a monetary target that will maintain price stability, the central bank acts to control asset expansion. If government credit demands would otherwise produce inflationary expansion of domestic assets, the central bank can react by resisting such demands or by squeezing private credit (this is termed neutralization in Fry, 1998).

Woolley (1984) offered two definitions of CBI: a central bank is independent from political pressure (political independence) if it can set policy instruments without prior approval from other actors and if, for some minimal time period (say, a calendar quarter), the instrument settings clearly differ from those preferred by other actors. Functional independence relates to the ability to achieve the objectives of the central bank. The political definition is impractical for a study of developing countries, since it would require detailed knowledge of the political history, as it relates to the central bank, of each country,

¹In critiquing Fry, Folder (1998) stated that what is lost in the approach, however, is a clear, direct institutional or policy proposal. Since independence is not understood as a statutory phenomenon, there is no way to legislate for it.

such as is given in the minutes of the Open Market Committee of the Fed and U.S. congressional hearings. The functional definition suffers from the fact that there are other actors operating independently who affect the outcomes of a central bank decisions. Still, if the central bank achieves goals that appear to follow prudent banking practice, one can say that functional independence has been established. Thus, effective prudent behavior by monetary authorities is a proxy for CBI.

Fry (1998) considered a successful outcome for an independent central bank to be the neutralization of government credit demands. Sikken and de Haan (1998), on the other hand, considered a rise in the money stock in response to a budget deficit to be a success, in terms of the hypothesis they were testing. This study also seeks a behavioral measure to assess the independence of central banks in developing countries, based on prudent behavior exhibited by these banks.

3.2 Williamson Monetary Policy Rules

Three rules of monetary policy which refer to the response of a monetary authority to changes in foreign reserves have been identified by Williamson (1995). The first is to hold the domestic component of the monetary base (M0) constant, so that M0 varies in direct correspondence with the central bank holdings of foreign reserves; this is the marginal currency board rule, or MCR. The second is to keep foreign reserves a constant proportion of total assets of the central bank; if foreign exchange reserves fall, domestic assets (usually domestic government debt) are reduced by the same percentage; this is the gold standard rule, or GSR. The third is to insulate M0 from foreign reserves. By use of fiscal policy, changes in foreign reserves may be sterilized; this is the exogenous monetary base rule, or EMR.

Under MCR, an imbalance in a country balance of payments (BOP) will have a direct and equal effect on M0, and a larger effect on the money supply (M1, M2, etc.). Under GSR, an imbalance in the BOP will have a direct and enlarged effect on M0, and an even larger effect on the money supply. But under EMR, an imbalance in the BOP will have no necessary effect on M0 or the money supply. Williamson has pointed out that the benefits of currency boards can be achieved without monetary reforms if a central bank follows MCR.² In this case, M0 is tied directly to the nation overall BOP.

3.3 Definition of Prudent Behavior

In order to see what rules central banks are following, one can examine changes in the composition of their balance sheets. A devaluation increases foreign assets relative to domestic assets in the balance sheet without any change in monetary policy. In order to better define prudent behavior, foreign assets measured in U.S.\$ are used in place of foreign assets in terms of national currency, since this reduces balance sheet distortion caused by devaluation.

An examination of the statistics for a sample of 20 selected developing countries indicates that both foreign assets in U.S.\$ and domestic assets increased for the period 1990 to 1996 in many of the countries. So as to make the rules symmetrical, the following modification is made to define prudent behavior. If the foreign assets of the monetary authority, in U.S.\$, rise by a percentage that is as great or greater than domestic assets in local currency, the monetary authority is judged to exhibit prudent behavior. If foreign assets rise by a percentage less than that of domestic assets, as measured above, then the behavior is imprudent. Domestic assets may rise or fall, but cannot rise relatively more than foreign assets. In the case of a deficit in the BOP, domestic assets must fall (relatively) at least as much as foreign assets.

The quantitative measure, for a country central bank, is labeled DIFF, the difference between the growth rate of foreign assets in U.S.\$ (FA\$) and the growth rate of domestic assets in local currency (DA). It is an index of prudent behavior according to the monetary policy rules. For a given country, if DIFF is greater or equal to zero, the central bank is judged to exhibit prudent behavior. If DIFF is negative, the behavior is imprudent. The relation between DIFF and the Williamson monetary policy rules is shown in Figure 1. As a

 $^{^{2}}$ A currency board holds no domestic assets, such as government securities, so foreign equal total assets. The monetary base is equal to the foreign assets of the currency board (Hanke and Schuler, 1994).

central bank moves from zero toward a positive number, its actions approach the MCR.

The basic hypothesis of this study is based on the preceding analysis: for any given developing country, inflation will be lower, the greater the value of DIFF. To put it more simply, the more closely a central bank actions approximates MCR, the less the inflation.

Central Bank Behavior:	Imprudent		Prudent	
	Negative	0	Positive	DIFF
Williamson Monetary Policy	Rules:	GSR	謴	Toward MCR

Figure 1. Relationship among Prudent Behavior, DIFF, and Williamson Policy Rules

4 Empirical Implementation

A sample of developing countries was drawn from *International Financial Statistics* (CD-ROM and various issues for 1999). The selection procedure was to screen out countries in three categories. First, those with central banks that do not have autonomous monetary policy decisions and do not, therefore, provide independent observations on monetary policy; these include joint central banks and those that use another country currency.³ Second, those with currency boards or currency board-like authorities, whose balance sheets are of a prescribed composition, and automatically follow the rule.⁴ Third, countries with inadequate data. All other developing countries were included.

Data inadequacy and discontinuity was the greatest hurdle. Many countries do not report certain data series, such as real GDP or population. Others carry out substantial reforms of their banking systems, resulting in discontinuous series on balance sheet items.⁵

³Bank of the Central African States, Central Bank of West African States, and Eastern Caribbean Central Bank are examples of joint central banks. Panama uses the U.S. dollar, aside from coins.

⁴Hong Kong and Singapore are well-known examples of countries with currency boards.

⁵Malaysia provides an example. The assets and liabilities of the central bank were changed substantially in 1992, as a result of a restructure of the banking system.

Yet others change their reporting methods to the International Monetary Fund, such as reclassifications of assets and liabilities, also resulting in discontinuities.⁶

The second, and interrelated choice was the time period. Because this study concentrates on inflation, a period without major international crises and with fairly general growth was deemed desirable the early nineties seemed appropriate on this score, while 1997 on did not. With regard to the beginning of the period, 1990 seemed appropriate for a number of reasons. First, Inspection of the IFS data revealed many structural changes in the financial systems of developing countries in the decade preceding 1990; these happen continually, but were especially prevalent in the 1980s. Therefore, several countries with major discontinuities immediately prior to 1990. Second, there was a strong rise in the popularity of CBI as new banking legislation, in particular calling for independent central banks, was introduced in many developing countries in the early 1990s (Maxfield, 1997). There were ten times as many constitutional moves toward CBI in three years, 1990-92, as in the previous ten years. There was, finally, a growing interest in currency board systems in the 1990s, which ruled out many developing countries from a study of CBI. Monetary authorities in two categories were excluded from the selection process: those in joint central banks (Bank of the Central African States, Central Bank of West African States, and Eastern Caribbean Central Bank) and those with currency board-like systems (little or no domestic The former were ruled out because the individual central banks in the joint assets). institutions do not make decisions on monetary policy. For the latter, their inclusion would bias this study toward a successful result, because such countries have lower inflation. The average inflation rate for those with central banks was nearly three times that of countries with currency board-like systems (Table 1). A similar pattern is found for the variability of inflation over the period. In addition, currency board-like systems are very prudent (the DIFF index would equal the rate of growth of foreign assets). So the period 1990-96 was chosen for study.

The prudent behavior rule, described above, is implemented by creating an index,

⁶Vanuatu included most of the domestic assets held by the central bank as a negative entry in other liabilities until 1994, when they were transferred to the asset side as positive items.

labeled DIFF. The first step is to compute the average percentage change in foreign assets of the central bank, converted into U.S. dollars (to reduce distortions caused by devaluation or depreciation of the local currency), for 1990-96. Then a similar average is computed for domestic assets, and the prudent behavior index, DIFF, representing the rule, is computed as the difference between the two.⁷ If the average percentage change in adjusted foreign assets of a central bank is the same as the average percentage change in domestic assets, DIFF is zero and the central bank is following the gold standard rule.

Monetary System	Number of Countries	Mean Inflation (D)	Standard Deviation of Inflation (SDD)
Central bank	68	0.134	0.062
Currency board-like	8	0.046	0.022

The relation between this index, called DIFF, and inflation was then examined. The measure of inflation adopted is D, the rate of depreciation in the real value of money, proposed by Cukierman (1992, p. 418). In year t,

$$d(t) = 1 - 1/(1 + \pi_t) = \pi_t / (1 + \pi_t),$$

where π_t is the percentage change in consumer prices, and D is the geometric average of the d(t) within each country for the 1990-96 period.⁸

Sixty-six developing countries were found that met the criteria described. A series of tests were then carried out in an attempt to identify additional determinants of inflation (data mining). The only variable that proved relevant is Latin America (R), a dummy variable representing countries that were formerly colonies of Spain or Portugal.⁹

⁷The averages were the slopes of regression estimates of semilog trend equations.

⁸ Justification for the use of D is two-fold: the real losses on holding money balances are more accurately represented by D then by pi; and D moderates the effect of outliers on regression results. A few countries reported negative changes in consumer prices, no change, or negligible increases; in this case regression estimates of semilog trend equations were used.

⁹Barro (1995) has shown that prior colonial status is closely associated with inflation. During the 1960-90

The salient characteristics of the sample are shown in Table 2. D, SDD (standard deviation of D), and DIFF have wide ranges and are significantly correlated with one another.¹⁰ It is revealing to compare some of the characteristics of the 66 developing countries that had central banks with the 8 countries, found in the sample selection process that had currency board-like systems. The classification of these 8 countries was based on the absence of domestic assets on the balance sheets of their monetary authorities during the 1990-96 period.

Table 2. 醩 Summary Characteristics of 66 Developing Countries, 1990-96

Variable	Panel A		
	Mean	Range	
D (inflation)	0.14	0.56	(0.01 to 0.57)
SDD (standard deviation of D)	0.06	0.34	(0.007 to .35)
DIFF (prudent behavior)	- 0.02	1.89	(-1.41 to 0.48)
R (Latin America)	0.24 (16 co	untries)	

Panel B Correlation Coefficients

	D	SDD	DIFF	R	
D	1.00	0.57	- 0.57	0.34	
SDD	0.57	1.00	- 0.45	0.46	
DIFF	- 0.57	- 0.45	1.00	- 0.17	
R	0.34	0.46	- 0.17	1.00	

Source: Derived from International Monetary Fund, International Monetary Statistics, various issues in 1998 and 1999.

5 Regression Results

The two models used to test the basic hypothesis of this study are:

$$D = b_1 + b_2(DIFF) + b_3(R)$$
(1)

$$SDD = c_1 + c_2(DIFF) + c_3(R)$$
(2)

period former Spanish or Portuguese colonies had inflation rates more than twice as high as those of former British or French colonies.

¹⁰The critical level of /r/ is 0.25 at the 5 percent level and 0.32 at the 1 percent level, for 60 degrees of freedom.

The hypothesis translates into the statement that b_2 and c_2 are negative; support is shown by the estimates reported in Table 3.

Table 3. 醩 Level and Variability of Inflation, Prudent Behavior, and Latin America 66 Developing Countries, 1990-96 (t-values in parentheses)			
D = 0.118 - (9.86)	Panel A: Level of Inflation 0.198DIFF + 0.062R (-5.30) (2.51)	R-squared $= 0.39$	

Panel B: Variability of Inflation

SDD = 0.046	-	0.091DIFF +	0.063R	R-squared = 0.35
(5.81)		(-3.71)	(3.88)	

The index of prudent behavior, DIFF, is negative and significantly different from zero (at 0.1 percent) for both the level and variability of inflation. A change of DIFF from 0 (GSR, the gold standard rule) to a value of +0.1 would reduce the average level of inflation by 2 percentage points and the average variability of inflation by 1 percentage point. The Latin America dummy is positive and significant for both models.

Although there is much unexplained variation in each equation, a series of tests of likely candidates for additional explanatory variables, such as budget deficits, exchange rate arrangements, and financial market development, were unrewarding.

A deterrent to adoption of the prudent behavior rule would be if economic growth were negatively affected. A simple experiment was conducted by changing the dependent variable of the basic model from D or SDD to G, the average rate of growth of real GDP per capita during the 1990-96 period:

$$G = d_1 + d_2(DIFF) + d_3(R)$$
 (3)

While this formula makes no pretension to be a complete growth model, it may shed some light on the question of a tradeoff between inflation and growth. The sample size is reduced to 53 for measurement of formula (3) owing to the lack of data on real GDP, population, or

both for 13 countries of the 66. The result of the experiment, shown in Table 4, indicates a positive, though small, beneficial effect of prudent behavior on growth.

53 Developing Countries, 1990-96 (t-values in parentheses)				
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Table 4. 醩 Growth, Prudent Behavior, and Latin America

5.1 Tests for other determinants

It would be desirable to identify other variables that would improve the fit of the equations and thereby furnish further insight into the factors that determine the level and variability of inflation. Rather than sift through a large number of regression equations containing different possible independent variables, a procedure used in Fry (1998) is followed here. First, a number of possible influences on inflation are identified and measured for the sample countries. Then, a series of tests are carried out to determine whether or not each new variable has an additional impact on the basic model. This is done by ranking countries (for which observations on the candidate variable are available) according to the size of the candidate variable, such as the Cukierman legal index of CBI. Next, a group of countries that score highest (on the legal index, for example) and another group, of equal size, that score lowest, are singled out. The two groups are then combined into a subsample and the following equation is estimated:

$$D = b_0 + b_1 DIFF + b_2 L.DIFF$$
(4)

L = 0 for the high group and L = 1 for the low group; b_1 is the coefficient for the combined groups, b_2 is the shift parameter, and $(b_1 + b_2)$ is the implied coefficient for the low The dummy variable identifying countries in Latin America is omitted from the group. model because of problems of multicollinearity: for some variables, Latin American countries are clustered in either the high or the low group.

The null hypothesis is $b_2 = 0$, implying that the candidate variable has no impact on the

relation between D and DIFF (the real depreciation of money balances and prudent behavior). That is, the relation between D and DIFF is the same for countries with high values of the candidate variable as for those with low values.

Results for three possible discriminants are shown in Table 5. The first variable examined, LVAW, is a weighted index of legal independence (Cukierman et al., 1992). This index, used by other researchers, is available for 35 countries in the sample of this study. Among the 35, the top ten have the highest values of the index, the bottom ten the lowest Here the shift coefficient is not significantly different from zero (for 17 degrees of values. freedom, the critical value of Student's "t" is 2.11 at the 5 percent level). This is similar to the result found by Cukierman et al. (1992) for 51 developing countries. The second variable, DQ, is the government budget surplus or deficit, measured as a percentage of gross domestic produce (GDP), for the 1990-96 period. Complete observations for 43 countries were found in the IFS data. The relative deficit was calculated for each year; the seven year average was then calculated. The mean for the 43 countries is 2.6 percent of GDP; the values range from a surplus of 3.1 percent to a deficit of 9.3 percent. The shift coefficient for DQ is also not significant. This finding is consistent with the finding of Sikken and de Haan (1998) that the impact of budget deficits on the monetary base is not significant for most measures of CBI.

In the third section of Table 5, the level of financial market development is assayed as well-developed financial markets are more likely to have independent central banks. Fry, Goodhart, and Almeida (1996) classified the development of the money, bond, and equity markets in each country in the Bank of England group, based on responses to the questionnaire regarding CBI and other banking practices. Each market (money, bond, equity) was placed in one of four classes: number 1 is the least developed and number 4 is the most developed. The variable QFMI in Table 5 is the average of the four classes for each country. There are 23 matches between the Bank of England group and the basic sample of this study. The shift coefficient between the general pattern and the least developed markets is not statistically significant, so the financial market development index is rejected as a discriminating variable.

Several other possible variables were examined using the same procedure, but none were found to be significant. These other variables are: LVAU, an unweighted measure of legal independence (Cukierman, 1992); two measures of the turnover of central bank governors, covering the 1950-89 and the 1980-89 periods (Cukierman et al., 1992); political vulnerability of the central bank governor (Cukierman and Webb, 1995); development of the money market (Fry, Goodhart, and Almeida, 1996); and budget surplus as a percentage of government expenditures (IFS).

Other Variables	DIFF	Number of	R-squared
		Observations	
LVAW	-0.166	20	0.544
(Weighted legal	(-1.37)		
index)			
Low shift	-0.143		
coefficient	(-1.04)		
Implied low group	-0.309		
coefficient			
DQ	-0.176	20	0.404
(Budget surplus as	(-1.20)		
percent of GDP)			
Low shift	-0.130		
coefficient	(-0.17)		
Implied low group	-0.306		
coefficient			
QFMI	-0.160	20	0.13
(Financial market	(-1.531)		
development)			
Low shift	0.126		
coefficient	(0.881)		
Implied low group	-0.034		
coefficient			

Note: See text for explanation of tests and definitions of variables.

In the equation employed in the procedure just described, the shift variable is DIFF, while the intercept is the average for both the high and the low groups. Each of the tests was also run letting the intercepts vary between the high and low groups. In this exercise, as in the earlier procedure, none of the shift coefficients is significantly different from zero.

5.2 DIFF and Output

High inflation rates cause inefficient resource allocation and discourage investment. So to the extent that CBI reduces inflation, it should also result in higher growth (Cukierman et al., 1993). This is sometimes thought to occur only in the long run, however, while an output-inflation tradeoff holds in the short run. Evidence on this point in connection with CBI is mixed: several studies have found no relation between CBI, however measured, and growth in industrialized countries (Grilli et al., 1991; De Haan and Sturm, 1992; Alesina and Summers, 1993; Cukierman et al., 1993). But in developing countries, when turnover of the governor is used as a proxy for CBI, a positive relation with output growth was found by Cukierman et al. (1993). All these studies appear to be measuring long run developments. An examination of the relation between output growth and the index of prudent behavior presented in this study, DIFF, may shed some light on this area of study, but should not be expected to provide definitive answers to the many questions that have been raised.

Only 54 of the 68 countries in the basic sample had complete data on real GDP and population, from 1990 to 1996, in the IFS reports. Growth rates of real per capita GDP were computed for these 54 countries with a semi-log equation. When these growth rates (G) are regressed on DIFF and R4, the overall association is low (R-squared = 0.11, Table 6). The dummy variable for Latin American countries, R4, is not significantly related to the growth rate, but the coefficient of DIFF is positive and significant, at the 5 percent level. This finding is consistent with the finding of Cukierman et al. (1993), that a (different) proxy for CBI is also associated with growth in developing countries. No relation was found between the variability of growth and DIFF.

It would be desirable to test the validity of CBI as a positive influence on economic growth with a more complete model. Other influences have been identified as determinants of growth in cross-section studies (Barro, 1997 Chapter 1; Cukierman et al., 1993):

1. Initial levels of physical capital and natural resources. The lower the ratio of capital to labor, the greater the returns to increases in physical capital. As a proxy for this

ratio, GDP per capita is used. A low GDP per capita is associated with subsequent higher 3growth rates if the capital-labor ratio rises. In addition, convergence of GDP per capita may occur across countries under certain conditions. So a low GDP per capita indicates the potential for faster growth, on both counts.

Panel A				
54 Developing (Countries			
G = 0.016 + 0.026DI (4.10) (2.44)	FF + 0.007 R4 (1.01)			
R-squared = 0.11	RBAR-squared $= 0.08$			
Panel B				

40 Developing Countries

R-squared $= 0.23$	
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RBAR-squared = 0.12

2. Initial levels of human capital. The theoretical basis is similar to that for physical capital. Initial enrollment ratios for primary and secondary education are proxies for human capital, in that they indicate the ability of a developing country to productively utilize advanced technology imported from abroad.

3. Change in the terms of trade. A rise in the average price of a country exports, relative to the average price of its imports, provides the funds for investment in both physical and human capital.

Initial (1990) per capita GDP figures in U.S. dollars were calculated from data in IFS. Primary and secondary enrollment ratios for 1990 were obtained from the United Nations

Note: G = growth rate of real GDP per capita; R4 = Latin American countries; Y = 1990 GDP per capita in millions of U.S. dollars; P = 1990 primary school enrollment ratio (multiplied by 0.001); S = 1990 secondary school enrollment ratio (multiplied by 0.001); T = 1989-95 rate of change in terms of trade.

Educational, Scientific and Cultural Organization *1995 Statistical Yearbook*. Terms of trade figures for 1996 are available for only a few countries in the basic sample, so the 1989-95 period was used. Annual values for this period were collected from the World Bank, *World Development Report*, 1992-98 issues. Rates of change for 1989-95 were computed with a semi-log trend equation.

Complete information is available from the several sources for only 40 countries. A regression estimate of the relation between growth in output (G), and the variables just discussed, as well as DIFF, is not encouraging. None of the variables has a coefficient that is significantly different from zero, and R-squared adjusted for degrees of freedom is only 0.12.

6 Conclusions

Many studies of monetary policy in recent decades concentrated on central bank independence (CBI) as a key factor in controlling inflation. While most of these covered only industrialized countries, a small number examined developing countries. A notable finding is that legal requirements for CBI are associated with lower inflation in industrialized countries, but the association does not hold for developing countries. As a result, behavioral measures have been used as proxies or as direct measures of CBI. Proxies include measures of the tenure of the governor both frequency of turnover and turnover associated with changes in government. Direct measures include the ability of the central bank to neutralize credit demands of the government and to sterilize changes in foreign assets in order to maintain stability in the monetary base.

The prudent behavior index, labeled DIFF, was devised by this study. DIFF explains, to a significant degree, inflation rates across the sample. It also explains the variability of inflation over time for individual countries: this is a problem that is sometimes identified as being at least as harmful as the level of inflation. At a given value of DIFF, Latin American countries have significantly higher levels of inflation. This phenomenon, which has been discussed by others (Barro, 1995), is (mechanically) accounted for by a dummy variable. A

series of analyses with other variables, undertaken in an attempt to provide a better fit to the sample data, yielded no encouraging results.

The conclusion drawn from this effort is that, with respect to inflation, a prudent behavior index which is both explanatory and prescriptive has been identified, tested, and found to be predictive. That is, a developing country that follows the rule embodied in the prudent behavior index is likely to have an inflation rate that is both lower and more stable than the average experience.

An additional question arises concerning the possible trade-off between inflation and the level of output. While this complex question will receive no definitive answer from this modest study, some evidence is offered that a country that follows the rule will not only suffer no penalty in terms of output, but may in fact even enjoy a bonus in the form of a higher level of output.

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